# FINANCIAL SECURITY FOR ENVIRONMENTAL RESPONSIBILITIES AND LIABILITIES, ESPECIALLY THE ENVIRONMENTAL LIABILITY DIRECTIVE

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#### **TOPICS**

- Voluntary financial security
- Environmental insurance in the EU
- Awareness of environmental liabilities and insurance
- Mandatory financial security
  - Environmental responsibilities
  - Environmental liabilities
  - EU legislative requirements
  - EU legislation with national requirements
  - Environmental Liability Directive
  - National legislative requirements

#### **VOLUNTARY FINANCIAL SECURITY**

#### Voluntary financial security

- o Insurance is the only applicable financial security instrument
  - Operators do not set money aside in dedicated bank accounts, trust funds, etc., or obtain bank guarantees or bonds if they not required to do so
  - No benefit; would suffer only a financial detriment
- Insurance and reinsurance providers
  - Difference between insurance and reinsurance
  - Commercial companies
  - Re/insurance environmental pools
    - France, Italy, Spain
  - Captives

- Developments in environmental insurance in the EU
  - ELD led more insurers to enter the environmental insurance market in the EU
    - Note: small market compared to market for general/public liability and many other types of insurance
  - Insurance for environmental liabilities
    - Stand-alone environmental insurance policies
    - Environmental extensions to general liability policies
    - Environmental extensions to property policies

- Stand-alone environmental insurance policies
  - Types
    - General menu-style policies
    - Sections of combined policies offering many types of insurance
    - Bespoke policies or sections of bespoke policies
  - Never limited to ELD liabilities
  - Provide cover for third-party bodily injury and property damage claims, measures to remediate environmental damage (especially pollution under other environmental laws), business interruption, disaster representation, non-owned disposal sites, etc. depending on the insurer
  - May provide cover for remediating pre-existing environmental damage as well as operational risks
  - May be adapted for mandatory financial security requirements

- Stand-alone environmental insurance policies (continued)
  - Widely available for ELD liabilities for large operators with sites and/or operations in more than one
     Member State
  - Large variation in availability for operators with sites and/or operations in a single Member State
    - Widely available in some Member States
    - Not available in other Member States
    - Even when available, cover is sometimes limited to sudden and accidental pollution

- Cover for environmental risks in general liability policies
  - General liability policies provide cover for third-party claims for bodily injury, property damage and related economic loss (pure economic loss in some Member States, and sometimes other harm) caused by an insured's acts and omissions
  - Do not provide cover for remediating on-site environmental damage
  - Do not provide cover for any ELD liabilities
  - Almost always have a pollution exclusion that bars cover for third-party claims from pollution with the exception of sudden and accidental pollution (qualified pollution exclusion)

- Environmental extensions (except Austria and Germany)
  - Nearly always provide cover only for remediating pollution that has migrated off-site from a sudden and accidental incident on an insured's site and only if legislation other than the ELD requires its remediation
  - Nearly never provide cover for ELD liabilities except as above
  - Generally have low or very low sub-limits of liability
  - May have time element clauses

#### ENVIRONMENTAL INSURANCE IN THE EU

#### Property policies

- Provide cover for loss of or damage to on-site property (e.g., buildings, other structures) covered by the policy (generally called 'insured property'; does not include land)
- Do not provide cover for off-site pollution or other environmental damage
- Often have an absolute or qualified pollution exclusion

#### Environmental extensions

- Not available in many Member States
- Even if available, nearly never provide cover for ELD liabilities

## AWARENESS OF ENVIRONMENTAL LIABILITIES AND INSURANCE

- Environmental teams in large (and some medium-sized) brokers
- Widespread lack of knowledge by operators, other brokers and many other ELD stakeholders about
  - ELD and/or other environmental liabilities and how they interact with each other
  - How the ELD or other environmental liabilities can apply to a business' operations
  - Scope of cover provided by environmental insurance, especially general liability and property policies and extensions to them
    - Tendency to consider that their scope is much broader than it actually is
    - Availability may depress demand for stand-alone environmental insurance policies even if a business recognises that its operations may cause environmental damage

- Mandatory financial security for environmental responsibilities
  - May be required for specified obligations under an environmental permit
  - Generally not controversial because measures required by permit conditions will inevitably occur
  - Many types of acceptable financial security instruments
    - Bank guarantees, dedicated bank accounts, and bonds are the most popular
    - Insurance is generally not applicable
      - Covers fortuities, not certainties
      - Limited exceptions include the following costs associated with the closure of a landfill
        - Amount: costs exceeding estimated costs
        - Timing: closure occurring before sufficient funds have been accumulated

- Mandatory financial security for environmental liabilities (continued)
  - Liabilities include accidental pollution resulting in third-party claims and remedial measures
  - Often controversial because an accident may not occur
  - Many types of financial security instruments and combinations of them
    - Insurance and bank guarantees are the most popular
    - Other instruments and mechanisms
      - Charges over property (may be limited due to time needed to sell property)
      - Dedicated bank accounts
      - Pools, e.g., Protection & Indemnity (P&I) Clubs
        - International Group of P&I Clubs: 13 members provide liability cover to approximately 90% of the world's ocean-going tonnage
      - Self insurance and parent company guarantees (tend to be controversial)

- EU legislative requirements include
  - Landfill Directive (1999/31/EC)
    - Closure and post closure measures
  - Extractive Waste Directive (2006/21/EC)
    - Closure, post closure and rehabilitation/restoration measures
  - Directive on the geological storage of carbon dioxide (2009/31/EC)
    - Closure and post closure measures, EU Emissions Trading System obligations
  - Many types of acceptable financial security instruments
    - Bank guarantees are the most popular followed by dedicated bank accounts
    - Other financial security instruments and mechanisms are also acceptable depending on the Member State

- EU mandatory financial security requirements are not a driver for environmental insurance
  - Require financial security only for environmental responsibilities, not environmental liabilities

- EU legislation with national financial security requirements
  - Integrated pollution and prevention permits including permits under the Industrial Emissions Directive (2010/75/EU)
    - May include mandatory financial security for third-party claims for bodily injury and property damage as well as remediation measures during the pendency of a permit and remediating a site to a 'satisfactory state'
    - Cyprus, Finland (compensation), France, Ireland, Italy, Malta, the Netherlands (being introduced),
       Poland (some permits), Sweden
  - Seveso III Directive (2012/18/EU)
    - May include mandatory financial security for third-party claims for bodily injury and property damage as well as remediation measures
    - Finland (compensation), France, Ireland, Italy, the Netherlands (being introduced), Slovakia, Sweden

- Mandatory financial security systems for ELD liabilities
  - Czechia
  - Portugal
  - Slovakia
  - Spain
- Differences in systems
  - o Phase-in period based on risk from polluting operations or all at the same time
  - Scope: all operators or only higher risk operators
  - Amount of financial security is based on risk assessments
  - Exceptions
  - Covered ELD liabilities: primary, complementary and compensatory remediation or only primary remediation

- Mandatory financial security systems for ELD liabilities (continued)
  - Hybrid system of ELD liabilities and environmental responsibilities
    - Ireland
  - Provisions in national legislation requiring mandatory financial security for ELD liabilities
    - Italy
    - Poland
- Mandatory financial security for ELD liabilities in Member States that have introduced it is a driver for environmental insurance

- National mandatory financial security requirements for environmental liabilities and responsibilities
  - Waste activities
    - Belgium (soil pollution), Croatia, Cyprus, Czechia, Denmark (pollution from oil tanks), Estonia, Finland (compensation), France, Germany, Greece (hazardous waste), Hungary, Ireland, Italy, Latvia, Lithuania, the Netherlands, Poland, Spain
- Increasing trend towards mandatory financial security for environmental liabilities and responsibilities

### Questions